# WICKERSHAM ON ENFORCEMENT OF THE SHERMAN ANTI-TRUST LAW

Attorney General Declares There Is No Occasion For Its Amendment.

[From an erticle by George W. Wick-eraham, attorney general of the United States, in the Century Magazine for February. Copyright, 1912, by the Century company.]

ISCONTENT with the Sherman anti-trust law and its enforcement by this administration is not nearly so widespread as is assumption that the majority of the people who are discontented with the Sherman law and with its enforcement are the stockholders and others interested in those corporations and combinations charged with its violation. The people who will most benefit from the enforcement of the law are the great army of consumers who have been purchasing the products of these corporations.

The purpose of the law is not to destroy industries. The real purpose of the Sherman law is to compel fair trade, to protect the average business man from injury due to unfair methods of competition. It is meant to keep the highways of commerce open to all, big and little, rich and poor, on the same terms. Therein lies its greatest ethical value.

The purpose of the Sherman act is to prevent undue combination and centralization of power, and therefore in issuing their decrees the courts have merely compelled the combinations against which they have been directed to resolve themselves into their integral parts. The property of the stockholders remains. It is as capable of production and of earning dividends

There is, of course, some genuine discontent with the Sherman law, but I suspect most of it arises not so much from any real uncertainty as to its meaning as from a realization of that

#### Need of a Check to Monopoly.

I think every thoughtful person will agree that the Sherman act or some equally effective statute was absolutely necessary to check the growing centralization in a very few hands of the vast industries of the United States. It was the danger of that centralization which the leaders saw in 1800, when they framed and enacted the Sherman law. Slowly, but irresistibly, the construction of the statute has been widened, until now it is demonstrated to be adequate to effect that great result.

man law will accomplish, which must be beneficial to a large class, is to drive out the middleman where the conditions are such that the middleman is not the natural economic result of the operation of the laws of trade.

It must be remembered that in all this discussion nothing will really suit the men who have built up the great trusts and whose interests have been in the monopolization of great lines of industry but some method of continuing in the future, with greater or less immunity from interference, the same power and control which they have enjoyed in the past.

### How to Eliminate Uncertainty.

In my opinion, the only effective way to eliminate all genuine uncertainty is through a federal incorporation act containing provisions adequate to meet the situation. Congress has recognized its power by asserting the right to interfere and control and to that extent to regulate the conduct of interstate commerce by declaring what contracts, combinations, monopolies, etc., shall not be entered into. I believe it is time for it to recognize its duty to provide proper vehicles for the conduct of that commerce, so as to make unnecessary the combinations it has

In the past congress has left the whole law of association—the law of co-operation under corporate form-to states. This has necessarily led to the holding corporation whereby the control over an industry, through comparatively small capital, can be exersed with ever widening sweep and virtually without bounds. Congress should provide for the formation of corporations, which, after all, is nothing more than to regulate the rules bereby men may associate themselves in the conduct of interestate commerce with limited liability and with provision for the transfer of their interests in whole or in part without affecting the continued existence of the ssociation.

Congress should provide for the creaon of such bodies, should prescribe the rules under which they may transet their business and should protect hem in the transaction of that busis in accordance with those rules. Then and not until then will the problem be effectively solved. Such a law ould remove all the scandal of corpoate organization, of inflated capitaliation, of deceit of the public through eck of information or dissemination f misinformation and would thus enble the business of the country to be onducted on a safe and same basis. he federal corporation, being a creaure of the federal law, would be enly subject to federal control, and time to time as tendencies develsped which seemed to run counter to

Suggests Optional Federal Incorporation as a Means of Supplementing It.

the public interests they could be checked by appropriate legislation. In the meantime they could be checked by appropriate regulation.

### The Regulation of Prices.

popularly supposed. It is a reasonable fix prices at will and the consumer has bonds for public sale. no share in fixing those prices effective governmental control must necessarily provide a means of correcting that price fixing by governmental interposition on the same lines that it has law is effective as it stands. To amend used in the case of the price of trans- it would merely necessitate further juportation under the interstate com- dicial interpretation before it would merce act.

ment is the logical and inevitable out- good results of twenty years of judicial come of the policy of recognizing some interpretation. But there is a possible trusts as good and of attempting to dis- method of amplifying that law by adcriminate between good and bad trusts. dition or supplement, not by amend-'The "good trust" is the combination ment. For example, it has been pro which, having the power to crush out posed-and the president has stated

localities, although they may engage to a certain extent in business between the states. As a rule, these small concerns do not appeal generally to the public for their capital.

The first result of the provision for such federal incorporation would be that those who are actuated by a desire to conform with the law, but who are sincerely in doubt as to its requirements, would promptly avail them-selves of it. Others would rapidly follow, because the advantages of subjecting themselves to such federal control and of submitting to such supervision and publicity would include not only a practical insurance against prosecution under the Sherman law, but a stability of their securities otherwise unattainable. It is possible there would be no need for further legislation. On the other hand, congress might find it wise later to make such The moment the government suffers incorporation compulsory in the case to exist a combination of producers so of all corporations doing an interstate great that it fixes or has the power to business and offering their stocks or

#### Law Effective as It Stands.

There is, in my judgment, no occasion to amend the Sherman law. That be as clear and as enforceable as it is The fixing of prices by the govern- today and would go far to destroy the



Photo by American Press Association.

ATTORNEY GENERAL GEORGE W. WICKERSHAM.

or does not exercise it so as to arouse a general popular dissatisfaction. Unthing can exist.

In all this discussion I use the word No absolute monopoly has grown up under the Sherman act. There always has been a small percentage of the business which was not acquired by a given combination, but a trust has within itself that power which will enable it either to become a monopoly or virtually to exercise all the control which would be inherent in a monopoly.

### Optional Federal Incorporation.

There are those who believe federal incorporation should be made compulsory, a prerequisite to the transaction of interstate commerce. I do not believe that, because I think that the desired end can be achieved by making it optional. It is not easy to work a radical change in existing conditions. But the federal incorporation act should be made so attractive to legitimate industry as gradually and perhaps rapidly to attract those engaged in interstate commerce in a large way. All those who wish to combine or consolidate existing businesses which are more or less competitive, thus giving rise to questions as to the applicability of the Sherman law, would realize that federal incorporation would so greatly facilitate the legitimate conduct of that business that they would not be willing to forego its advantages.

On the other hand, the faithful and rigid enforcement of the Sherman law will soon demonstrate the folly of trying to carry on a business which is not legitimate. New enterprises would be formed under a federal incorporation law, and perhaps after a timefive or ten years possibly-the conditions might become such that congress could properly prescribe that after a given date no interstate commerce should be carried on by any corporation not organized under the

federal law. My view has always been, however, that the federal incorporation law should not be applied to small concerns; that the great machinery of the federal government which it would be necessary to establish for such purpose ought not to be directed to little concerns that can be more properly

all opposition, does not exercise it fully that he sees no objection to it-that the law might be supplemented by specifying some of the specific acts which der the Sherman law alone no such have been adjudged by the courts to be embraced in the phrase "undue restraint of interstate trade" in order 'trust" to mean a combination so great that merchants may have before them as to amount to a potential monopoly. in codified form a clear enumeration of certain things they may not do and be thus relieved of the so called "glittering generality" of the statute. The difficulty of carrying out this suggestion will be found when the draftsman comes to write such a statute.

I am inclined to think that formulating the various kinds of unfair trade and undue restraints of trade which would properly be included in such a statute will add little new to the popular understanding of the meaning of the Sherman act, although, as the president suggests in his message, it may result in shortening the task of the prosecuting officers of the government.

But there should certainly be nothing in any additions to the statute to enable a concern whose ingenuity had devised some new and unspecified method of destroying competition to plead immunity from punishment because that particular method of restraint of trade was not made the subject of express prohibition.

### AT 60 WALKS 50 MILES.

S. E. Cavin's Birthday Tramp Between Philadelphia and Wilmington.

Samuel E. Cavin of Philadelphia, lawyer and member of the Union League club, celebrated his sixtleth birthday by walking to Wilmington and return, a distance of approximately fifty miles. He left the Union League at 4 o'clock in the morning and reached Wilmington at 11:45 a. m. and arrived at the Union League again

at 9:45 at night. Mr. Cavin started the trip in a blindng snowstorm, and the snow continged all day, making the going very neavy. He declared that he attributes his splendid health to the amount of walking he does and advises all busiess men to follow his example and they will not be troubled with indigestion, gout or rheumatism.

Skyscraper For Seattle. Scattle, it is reported, is to emulate New York city and perhaps surpass Chicago by building a forty-two story

# \$20,000 Farm

### FOR \$10,000 CASH!

C.400 acres of the best land in the county. Well improved; well watered and situated in one of the best communities in the county; one-half mile from railroad station. 200 acres of this land is creek bottom. It will produce and does produce 75 bu. of corn to the acre and 1,500 lbs. of tobacco. It grows wheat, clover, timothy. (This land if situated in Indiana or Illinois would bring \$100 to \$150 an acre. CA man who knows how to farm can make enough in two years to pay for it. (The party wants to sell to go into other business. [we consider this a great bargain. For Further particulars write

# JNO. D. BABBAGE, Cloverport, Ky.

### SAVED FROM AN OPERATION

How Mrs. Reed of Peoria, Ill., Escaped The Surgeon's Knife.

Peoria, Ill.-"I wish to let every one know what Lydia E. Pinkham's Vegetable



Compound has done for me. Fortwoyears I suffered. The doctor said I had a tumor and the only remedy was the surgeon's knife. My mother bought me Lydia E. Pinkham's Vegetable Compound, and today I am a well and healthy woman. For months I suffered

from inflammation, and your Sanative Wash relieved me. I am glad to tell anyone what your medicines have do for me. You can use my testimonial in any way you wish, and I will be glad to answer letters."—Mrs. Christina Reed, 105 Mound St., Peoria, Ill.

No. 2 \*\*Monacres 3 miles from railroad, near sample; one mile from school-house, large tobacco barn; 2% miles South of Kirk, % mile from school, well watered, 2 springs near barn; on Rural Route.

### Mrs. Lynch Also Avoided Operation.

Jessup, Pa .- "After the birth of my fourth child, I had severe organic inflammation. I would have such terrible pains that it did not seem as though I could stand it. This kept up for three long months, until two doctors decided that an operation was needed.

Then one of my friends recommended Lydia E. Pinkham's Vegetable Compound and after taking it for two months I was a well woman."—Mrs. JOSEPH A.

LYNCH, Jessup, Pa. Women who suffer from female ills should try Lydia E. Pinkham's Vegetable Compound, one of the most successful remedies the world has ever known, before submitting to a surgical operation.

### **Destroyed By Fire**

Bardstown, Ky., March 1.-The college building at the monastery of the Trappist Monks at Gethsemane was totally destroyed by fire this afternoon, entailing a loss of about \$25,000. In the building there were several very valuable paintings. All the students lost their clothes in the fire.

The Abbey of Our Lady, at Gethsemane, is the oldest in the country of the Cistercian order, and it was only by a hard fight that the other buildings were saved. The monastery in Nelson county was founded over 100 years ago by the Trappist Monks, who came from

Itching, bleeding, protruding or bline piles yield to Doan's Oiutment, Chronic cases soon relieved, finally cured, Drug gists all sell it.

"That is old Jed Wombat, our oldest inhabitant."

"Why doesn't be get his whiskers

"Well, he does start a dicker with the barber every winter, but they ain't never been able to reach no agreement yet."-Washington Herald.

His Cure.
"I have cured myself by learning to chew my food."

"What have you cured yourself of?"
"The belief that if I remained away from the office for more than ten minutes at lunch time everything would go to the dickens."-Chicago Record-

## **Real Estate Department**

DO YOU WANT TO BUY a farm or business? If you do you may find just what you need in this department. If you are interested in any of the following properties, write us at once for owner's name and address. If none of these places suit you, write us at once telling us WHAT YOU WANT AND WHERE YOU WANT IT and let us introduce you to the man who has the VERY PROPERTY YOU ARE LOOKING FOR.

We recommend the following properties as being productive and fair in price.

DO YOU WANT TO SELL your farm or business? IF 70U WANT CASH for your property, send price and description at once and let us show you how we bring buyer and seller together. This department is conducted solely for the purpose of enabling ouyers and sellers of farm or business properties to make quick sales.

### \$15,000 FARM FOR \$10,000

" Good farm 400 acres; best land in Breckinridge county; well improveo; well watered and every acre tillable. \$10,000 will buy this iarm. It is worth \$15,000. For particulars address

county: % mile of public school,

No. 7 125 acres 1 mile South of Rockvale, good level land, 4 room dwelling tenant house and necessary outbuildings. School house and church in 300 yards. Price \$1,050 cash.

No. 8 74 acres, 3 miles from Kirk, dwell-good well, small tenant house, good barn and acd stable, good orchard

No. 9 Two tracts—100 acres in one and 124 acres in the other; 124 acres located 3 mile from Hardinsburg; 100 acres 3 miles from Harned; ½ mile of Kingswood

No. 10 192 acres located on the railroad 1/4 mile from Webster, good barn and crib, reasonably good house; well water-d, outlet on every side. Portion of H. L. Kurtz farm. Price \$3.000

No. 6 400 acres good land near Basin of the hest sections in the county

No. 14 100 acres, 160 level; all can be cultivated; 3 good dwellings; 2 feed barns, big tobacco barn; 3 miles from Sample. East terms.

No. 15 175 acres 1 mile East of Glen Dean; good, strong lime stone soil, watered by wells and springs, on good county road, near good school and churches. New tobacce barn cost \$1,200, 3 stock barns, good tenant houses, fine clover and grass land. Price \$6,100,

No. 16 McQuady. Price \$2,000. 34 cash balance in yearly payments.

No. 17 325 acres located near Irvington This is one of the best farms in that section. Under high state of cuttivation well improved; good orchard; well watered; an ideal place. Price \$10,000; is cash, balance on easy payments.

No. 12 122 acres, good and level land. No. 18 250 acres 4½ miles from Hardins-located; 3 miles from Irvington. Price \$3,300 54,000.

\$3,300 life acres, 2 miles from Guston, a miles from Irvington; well watered: lays well; good young orchard; good timber; on rural route; school house few yards from house; improvements; good four room dwelling with kitchen on back porch; two good burns; burn and tenent house and cistern back in the field; meat and hen house; wood shed; will sell on easy payments; plenty of small fruit. Further particulars address Jno. D. Babbage, Cloverport, Ky. \$2,000 For 160 acres four miles west of Glendeane, 3 miles from branch railroad; all fresh land; 160 acres in cultivation; 50 acres in grass; will produce the best corn, wheat and tobacco in neighborhood; plenty lasting water, well at door of dwelling; log dwelling, 2 rooms and side room; good stable; 3 tobacco barns; 3 tenant houses. Pienty of good timber for farm purposes; good land to clear. Price \$2,000 % cash.

### The Worst Law Ever

The Kentucky Legislature will probably never enact a worse law than the bladder troubles, removing gravel, bill passed by the Senate Wednesday, cures diabetes, weak and lame backs, raising the real estate exemption from rheumatism, and all irregularities of \$1,000 to \$2,000. Better reduce it to the kidneys and bladder in both men \$500 or eliminate it altogether. It is a and women. Regulates bladder troubhardship on the honest man of moder- les in children. If not sold by your ate means. If he owned only \$2,000 druggist will be sent by mail on reworth of land he would not be entitled ceipt of \$1.00. One small bottle is two to one cent of credit legally, and would month's treatment and seldom fails to have to execute a mortgage or involve perfect a cure. Dr. E. W. Hall, 2026 his friends to borrow even \$100. The Olive street, St. Louis, Mo. Send for honest poor man wants no exemption Kentucky testimonials. Sold by drugwhatever. He wants his property to gists. be subject to his debts so that every time he wants to borrow a little money he will not be compelled to put a mortgage on record in the Clerk's office where everybody may see it, to say nothing of the additional expense. Here on the West Virginia border we see practical working of the two laws. West Virginia has no exemption law. It is infinitely better for everybody ex cept the dishonest man and he is not hands of our legislators.-Big Sandy

### A Texas Wonder.

The Texas Wonder cures kidney and

### Card of Thanks.

We wish to thank our friends and neighbors and our kind physician for their many kindnesses and loving care during the recent fatal illness of our dear husband and father, A. F. New-The family.

You can say goodbye to constipation with a clear conscience if you use entitled to much consideration at the Chamberlain's Tablets, Many have been permanently cured by their use, For sale by all dealers.